Rosemary Chiavetta, Secretary Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street, 2nd Floor Harrisburg, PA 17120

Petition of PECO Energy Company for a Finding : P-2021-3024328

Of Necessity Pursuant to 53 P.S. § 10619 that the Situation of Two Buildings Associated with a Gas Reliability Station in Marple Township, Delaware County Is Reasonably Necessary for the Convenience and Welfare of the Public :

Re: Docket No. P-2021-3024328

Dear Secretary Chiavetta:

Enclosed please find attached in the above-captioned matter, Julia M. Baker's Memorandum of Law in opposition to the Appellant's requested Finding of Necessity.

Copies of this document have been served in accordance with the attached Certificate of Service.

Thank you for your attention to this matter.

Respectfully Submitted,

/s/___

Julia M. Baker 2150 Sproul Rd Broomall, PA 19008 August 23, 2021

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Petition of PECO Energy Company for a Finding : P-2021-3024328

Of Necessity Pursuant to 53 P.S. § 10619 that the : Situation of Two Buildings Associated with a Gas : Reliability Station in Marple Township, Delaware : County Is Reasonably Necessary for the : Convenience and Welfare of the Public :

MEMORANDUM CONSTITUTING MAIN BRIEF IN SUPPORT OF DISMISSING THE PETITION OF THE APPELLANT

AUTHOR: Julia M. Baker, *pro se* Intervenor

TABLE OF CONTENTS:

According to the Commission's rules at 52 Pa. Code § 5.501 (the current document does not exceed twenty pages)

AUTHORITIES INDEX: table of citations with reference to the pages of the record or exhibits where the evidence relied upon by the filing party appears. (*incomplete due to insufficient access to transcripts*)

Re Need and Do No Harm- General

- 52 Pa.Code § 57.76(a)(4) provides:
- (a) The Commission will issue its order, with its opinion, if any, either granting or denying the application, in whole or in part, as filed or upon the terms, conditions or modifications, of the location, construction, operation or maintenance of the line as the Commission may deem appropriate. The Commission will not grant the application, either as proposed or as modified, unless it finds and determines as to the proposed HV line:
- (1) That there is a need for it.
- (2) That it will not create an unreasonable risk of danger to the health and safety of the public.

Re "Convenience" of the public

Energy Conservation Council v. Pub. Utility, 995 A.2d 465 (Pa. Commw. Ct. 2010) *The ALJs found that business opportunity, not reliability, was the impetus* for TrAIL Co.'s proposal to build a high voltage service transmission line. By way of Pennsylvania, TrAIL Co. seeks to move its relatively inexpensive electrical power in West Virginia to Loudoun County,

Virginia, where that power can command a higher price. The ALJs found that TrAIL Co.'s *proposal served the company's need for profits but no real consumer or public need*. The ALJs rejected TrAIL Co.'s proffered justification for the construction of a new transmission line in Pennsylvania, *i.e.*, to secure reliability in the grid and to ease congestion in the eastern part of PJM's region, as unfounded.^[2]

The *ALJs criticized the computer models* used to develop PJM's regional transmission expansion plan (Regional Plan) which TrAIL Co. used as its central evidence in support of its claim that the project was needed to resolve future reliability problems.^[3] The ALJs *found the models to be based upon ''an overly conservative, belt-and-suspenders approach to transmission system planning.*"

Potential Harm to the Public Re Sound:

Intervenor's Standing as Having a Substantial Interest:

See In re Hickson, 573 Pa. 127, 135, <u>821 A.2d 1238</u>, 1243 (2003) (stating that a "substantial interest is an interest in the outcome of the litigation that is greater than any other citizen"

IN THE COURT OF COMMON PLEAS OF DELAWARE COUNTY, PENNSYLVANIA CIVIL ACTION – LAW PECO Energy Company: Appellant:: No.: CV-2020-8477 v.:: LAND USE APPEAL: Marple Township Zoning Hearing: Board: Appellee: FINDINGS OF FACT AND CONCLUSIONS OF LAW

- 26. Applicant stated it was confident that the Proposed Use would not produce sounds in excess of the local noise ordinance levels, but *could not guarantee it*. (N.O.T. Marple Township Zoning Hearing Board Hearing, 10/21/2020, p. 54-55, ll. 23-5).
- 27. Aaron Szczesny testified that *if a generator turns on, the Proposed Use might* exceed the limits of the Township's noise ordinance. (N.O.T. Marple Township Zoning Hearing Board Hearing, 10/21/2020, p. 55-56, ll. 12-10)

Re substantial evidence:

Our scope of review of an order of the PUC is limited to a determination of whether the PUC violated constitutional rights or committed an error of law or *whether its necessary findings were not supported by substantial evidence in the record*. 2 Pa. C.S. § 704; Bell Telephone Company of Pennsylvania v. Pennsylvania Public Utility Commission, 83 Pa. Commonwealth Ct. 331, 478 A.2d 921 (1984)

Substantial evidence is that quantum of evidence that a reasonable mind might accept as sufficient to support a conclusion. O'Connor v. Pennsylvania Pub. Util. Com'n, 582 A.2d 427 (Pa. Commw. Ct. 1990); Norfolk and Western Railway Co. v. Pennsylvania Public Utility Commission, 489 Pa. 109, 128, 413 A.2d 1037, 1047 (1980).

52 Pa.Code § 57.76(a)(4) provides:

(a) The Commission will issue its order, with its opinion, if any, either granting or denying the application, in whole or in part, as filed or upon the terms, conditions or modifications, of the location, construction, operation or maintenance of the line as the Commission may deem

appropriate. The Commission will not grant the application, either as proposed or as modified, unless it finds and determines as to the proposed HV line:

- (1) That there is a need for it.
- (2) That it will not create an unreasonable risk of danger to the health and safety of the public. *These factors must be proven by a preponderance of the evidence*. *Samuel J. Lansberry, Inc. v. Pennsylvania Public Utility Commission*, 134 Pa.Cmwlth. 218, <u>578 A.2d 600</u>, 602 (1990).

That a significant witness was not called

permissible adverse inference arising in certain cases where a party fails to call an available witness with special knowledge who would naturally be in his interest to produce, without satisfactory explanation. The ALJ cited Murphy v. Department of Public Welfare, White Haven Center, 480 A.2d 382 (Pa. Cmwlth. 1984). ALJ's Op., 7/26/17, at 13.

I. INTRODUCTION:

PECO has not met the quantum standard for substantial evidence in order to merit an exemption from local zoning authorities and codes. They have not demonstrated a need so urgent as to warrant a finding of necessity at this specific time from the Commission, nor have they shown in any but the vaguest terms how they intend to benefit the public in terms of a concrete plan to extend service- least of all to members of the immediate community. Moreover, they have shown either shortcomings in proper planning, or unconscionably deliberate opacity in communication and ultimate unwillingness to collaborate with local officials in a meaningful and timely fashion. The "convenience" the Company promises is only their own, and the "welfare of the public" is entirely moot given health and safety concerns.

II. FACTS AND PROCEDURAL HISTORY:

1. On February 26, 2021, PECO filed a petition seeking a finding from the Commission that: (1) the situation of two buildings for a proposed Gas Reliability Station is reasonably necessary for the convenience and welfare of the public and, therefore exempt from any zoning, subdivision, and land development restriction of the Marple Township Subdivision and Land Development Ordinance and the Marple Township

Zoning Code; and (2) a proposed security fence appurtenant to the Gas Reliability Station is a "facility" under 66 Pa. C.S. § 102 and is therefore exempt from local zoning requirements.

- A Prehearing Conference was held by Administrative Law Judge Emily I. DeVoe telephonically on Wednesday, April 21, 2021.
- 3. On April 23, 2021, a Prehearing Order was entered proposing the litigation schedule.
- 4. Public Input Hearings were held on May 25 and 26, 2021, also telephonically.
- 5. Evidentiary Hearings were held telephonically on July 15, 16, 20, and 22, 2021.
- 6. On July 21, 2021, Judge DeVoe issued an Order determining submissions schedules and providing instructions for briefs.
- 7. On August 10, 2021, she issued an additional order modifying the schedule due to issues with readiness of the Evidentiary Hearing Transcripts, such that Main Briefs would be due at 10:00 am on August 23, 2021.

II. QUESTIONS TO BE PRESENTED:

- Whether or not the siting of the proposed structures is "reasonably necessary for the convenience and welfare of the public."
- 2. Whether or not The Company, in pursuing this particular siting, produced a preponderance of evidence that their process of determination was reasonable given that they have a default service contract as a Public Utility and must abide by all PUC rules and regulations.

III. LEGAL ARGUMENT:

(incomplete due to insufficient access to transcripts)

The proposed siting is not "reasonably necessary for the convenience and welfare
of the public."

1.1

2. The Company, in pursuing this particular siting, produced a preponderance of evidence that their process of determination was reasonable given that they have a default service contract as a Public Utility and must abide by all PUC rules and regulations.

2.1

IV. CONCLUSIONS WITH REQUESTED RELIEF:

(incomplete due to insufficient access to transcripts)

The proposed siting is not "reasonably necessary for the convenience and welfare
of the public."

1.1

2. The Company, in pursuing this particular siting, did not produce a preponderance of evidence that their process of determination was reasonable given that they have a default service contract as a Public Utility and must abide by all PUC rules and regulations.

2.1

APPENDICES:

Exhibits A-E and G are attached to eService copy.

- A. JB-1 3501 Williamson Ave. Sound Study
- B. JB-1 Affidavit of Ms. Christine Howze
- C. JB-4 Testimony of Dr. Edward Ketyer

- D. EK-1 CV of Dr. Edward Ketyer
- E. JB-9 PECO Site Recommendations
- F. Uhlman-4 PECO Table of Gate Station Distances
- G. Uhlman-8 PECO Confidential Production 003025 and 003926
- H. Uhlman-9 PECO Confidential Sound Study 002441-002449

Proposed findings of fact with references to transcript pages or exhibits where evidence appears, together with proposed conclusions of law. (*incomplete due to insufficient access to transcripts*)

This (incomplete) main brief has been e-filed with the Commission's Secretary's Bureau, served upon the ALJ and all Active Parties, in compliance with any applicable provision of 52 Pa.Code § 5.502 that is consistent with the ALJ's July 21, 2021 Order.

A Motion to Submit and Amended Brief will be filed on the docket and served upon all Parties this day August 23, 2021.

VERIFICATION

I, Julia M. Baker (Julie) hereby verify that the facts contained in the foregoing document are true and accurate to the best of my knowledge and that I am duly authorized to make this verification, and that I expect to be able to prove the same in any proceeding held in this matter.

/s/

Julia M. Baker 2150 Sproul Rd. Broomall, PA 19008 <u>jbakeroca@msn.com</u> (610) 745-8491

August 23, 2021

CERTIFICATE OF SERVICE

I hereby certify that I have this day served a true and correct copy of the foregoing document:

JULIA BAKER'S MEMORANDUM OF LAW RE:

P-2021-3024328 – PETITION OF PECO ENERGY COMPANY FOR A FINDING OF NECESSITY PURSUANT TO 53 P.S. § 10619 THAT THE SITUATION OF TWO BUILDINGS ASSOCIATED WITH A GAS RELIABILITY STATION IN MARPLE TOWNSHIP, DELAWARE COUNTY IS REASONABLY NECESSARY FOR THE CONVENIENCE AND WELFARE OF THE PUBLIC.

upon the parties listed below, in accordance with the requirements of 52 PA Code § 1.54 (relating to service by a participant) in the manner listed beneath each entry, which is eService for all:

CHRISTOPHER A. LEWIS ESQUIRE FRANK L. TAMULONIS ESQUIRE STEPHEN C. ZUMBRUN ESQUIRE BLANK ROME, LLP ONE LOGAN SQUARE 130 NORTH 18TH STREET PHILADELPHIA PA 19103 215-569-5793 lewis@blankrome.com ftamulonis@blankrome.com szumbrun@blankrome.com Accepts eService Representing PECO Energy Company

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Respectfully Submitted,

/s/
Julia M. Baker
2150 Sproul Rd
Broomall, PA 19008

August 20, 2021